AMENDED IN SENATE MAY 7, 2014 AMENDED IN SENATE APRIL 22, 2014

SENATE BILL

No. 1270

Introduced by Senator Pavley

February 21, 2014

An act to amend Sections 607, 677, 2006, 2207, 2208, 2209, 2210, 2732.5, 2733, 2770, 2772, 2773.1, 2774, 2774.1, 2774.3, and 2774.4 of, and to add Section 2006.5 to, the Public Resources Code, relating to mining.

LEGISLATIVE COUNSEL'S DIGEST

SB 1270, as amended, Pavley. Surface mining operations.

(1) Under existing law, the Department of Conservation, under the supervision of the Director of Conservation, is comprised of various entities, including the State Mining and Geology Board, and the work of the department is divided into divisions including the California Geological Survey and the Office of Mine Reclamation. Existing law requires the board to nominate, and the director to appoint, the State Geologist to advise the director regarding technical, scientific, and engineering issues, including the scientific quality of the products and activities of the California Geological Survey, and requires the State Geologist to meet specific qualifications.

This bill would require the board to nominate at least 2 individuals for appointment, as the State Geologist and would make that individual the State Geologist responsible for the management of the California Geological Survey. The bill would also designate the Office of Mine Reclamation as the Division of Mines, would require the director to appoint a State Mine Inspector to be responsible for the management

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of the Division of Mines, and would prescribe the specific qualifications for that person.

(2) Existing law requires the owner of operator of a mining operation to forward annually to the director and the lead agency a report that provides specified information with respect to the mining operation.

This bill would require, among other changes, that *the* report—to be submitted to the State Mine Inspector and the lead agency. The bill would additionally require the State Mine Inspector to submit to the board and the director an annual report relating to abandoned mines, as provided.

(3) The Surface Mining and Reclamation Act of 1975, administered by the board, prohibits a person, with exceptions, from conducting surface mining operations unless, among other things, a permit, as defined, is obtained from, a reclamation plan, as specified, is submitted to and approved by, and financial assurances for reclamation have been approved by, the lead agency for the operation. Existing law provides an appeals process for decisions of the lead agency in approval or denial of approval of a reclamation plan.

This bill would instead make the lead agency or, in certain circumstances, the State Mine-Inspector, in certain circumstances, *Inspector* responsible for reviewing and approving financial assurances in surface mining operations and would require the lead agency or the State Mine Inspector to take specified actions in seeking forfeiture of those financial assurances. The bill would also provide an appeals process for the State Mine Inspector's approval or denial of approval of financial assurances. The bill would require a portion of the reclamation plan to be certified by a registered professional geologist, geophysicist, or civil engineer and to include a schedule with time limits for completing reclamation, as specified, and specified. The bill would require the lead agency or the State Mine Inspector to determine a time period for reclamation to be complete in certain circumstances. By imposing additional duties on lead agencies, this bill would impose a state-mandated local program. For purposes of the act, the bill would also revise the definition of permit.

(4) Existing law requires the lead agency to conduct an inspection of a surface mining operation within 6 months of receipt by the lead agency of the annual report described in *paragraph* (2) above. Under existing law, if the lead agency or the director determines that a surface mining operation is not in compliance, the lead agency or director is required to notify the operator of that violation.

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This bill would also require the State Mine Inspector, in certain circumstances, to conduct an inspection of those operations within 6 months of receipt of the report by the State Mine Inspector and to provide notice of the inspection to the lead agency. The bill would require the notice of violation to include, among other things, specific remedial steps to be taken to correct the noncompliance and also information on the time to comply.

(5) Existing law requires the board to assume the powers and duties under the act of the lead agency if, following a public hearing, as prescribed, the board finds deficiencies in the lead agency's implementation and enforcement of the act.

This bill would require the board, in those circumstances, to assign those powers and duties to the State Mine Inspector. The bill would also authorize a lead agency to unilaterally and voluntarily relinquish its responsibilities under the act and would require the State Mine Inspector to assume those responsibilities. The bill would authorize the lead agency to resume its relinquished role if certain requirements are met.

(6) Existing law requires the board to adopt a schedule of fees to cover the department's costs of carrying out specified provisions and to impose an annual reporting fee on each mining operation, not to exceed \$4,000 annually for any single mining operation and not to be less than \$100. Existing law requires the board to adjust the fees if the director determines the resources collected were greater to or less than the department's costs.

This bill would require that an annual reporting fee, which would also be required to cover the board's costs, as provided, on each mining operation not be less than \$1,000 or more than an unspecified amount and would require the fee to be based on a cost per acre as determined by the board. The bill would require the board to adjust the fees if the State Mine Inspector determines the revenues collected were greater to or less than the department's costs.

(7) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

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The people of the State of California do enact as follows:

SECTION 1. The Legislature finds and declares the following:

- (a) Since its passage, the implementation of the Surface Mining and Reclamation Act of 1975 has depended on coordinated administrative efforts by local governments, the Department of Conservation, and the State Mining and Geology Board. Two of the major goals of the act are to encourage production and conservation of minerals in California, and to ensure reclamation of mined lands.
- (b) The essential components of the act for each of the more than 2,000 mines in California are annual inspections, reclamation plans for mines that have ceased production, and a financial surety mechanism to pay for reclamation in the event the operator is unable or fails to do so.
- (c) It is the intent of the Legislature that siting decisions for mines and the approval of reclamation plans for those mines remain with local governments.
- (d) The act provides for approval procedures for financial assurances and reclamation plans that depend on active inspections, remediation of compliance shortfalls, and appropriate updates to financial assurance commitments. Based on a review of official state data, industry and government analysts agree that the goals of the act are not being achieved because of multiple failures in the internal processes of this important legislation. As examples:
- (1) Twenty-five percent of mines that have closed have not begun reclamation. This includes about 100 mines in the state.
- (2) Inspection rates by counties who serve as lead agencies under the act, over a multiyear period, range from 66 percent to 74 percent, inclusive, but 12 counties have inspection rates below 50 percent.
- (3) Data on inspections by cities that serve as lead agencies under the act, over the same multiyear period, indicate that 22 cities have inspected all of their mines annually, 25 cities have an inspection rate below 50 percent, and 14 cities have never inspected a mine.
- (4) Financial assurance documents that ensure the ability to pay for mine reclamation are not routinely updated. The adjustment rate for counties is about 27 percent, based on official data, and about 20 percent for cities.

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(e) It is the intent of the Legislature to retain the existing structure of the act while improving the statutory relationships between state and local government entities by strengthening the interconnections between inspections, financial assurances, and reclamation plans, in order to ensure improved compliance with the provisions of this important law.

- SEC. 2. Section 607 of the Public Resources Code is amended to read:
- 9 607. The work of the department shall be divided into at least 10 the following:
 - (a) California Geological Survey.
 - (b) Division of Oil, Gas, and Geothermal Resources.
- 13 (c) Division of Land Resource Protection.
 - (d) Division of Mines.

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- SEC. 3. Section 677 of the Public Resources Code is amended to read:
 - 677. (a) The board shall nominate at least two individuals to serve as State Geologist. The director shall appoint the State Geologist, who shall be responsible for the management of the California Geological Survey. The State Geologist shall either be registered in compliance with the Geologist and Geophysicist Act (Chapter 12.5 (commencing with Section 7800) of Division 3 of the Business and Professions Code) at least one year from the date of appointment, or the Board for Professional Engineers, Land Surveyors, and Geologists may, upon the review of academic and professional experience, grant registration. The State Geologist shall possess general knowledge of mineral resources, structural geology, seismology, engineering geology, and related disciplines in science and engineering, and the reclamation of mined lands and waters. The State Geologist shall advise the director regarding technical, scientific, and engineering issues, including the scientific quality of the products and activities of the California Geological Survey.
 - (b) A State Mine Inspector shall be appointed by the director and shall be responsible for the management of the Division of Mines. The State Mine Inspector shall either be registered in compliance with the Geologist and Geophysicist Act (Chapter 12.5 (commencing with Section 7800) of Division 3 of the Business and Professions Code) or the Professional Engineers Act (Chapter 7 (commencing with Section 6700) of Division 3 of the Business

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- 1 and Professions Code) at least one year from the date of
- 2 appointment, or the Board for Professional Engineers, Land
- 3 Surveyors, and Geologists may, upon the review of academic and
- 4 professional experience, grant registration. The State Mine
- 5 Inspector shall possess general knowledge of mining, mineral resources, structural geology, seismology, engineering geology,
- 7 and related disciplines in science and engineering, and the
- 8 reclamation of mined lands and waters. The State Mine Inspector
- 9 shall advise the director regarding technical, scientific, and
- 10 engineering issues, including the scientific quality of the products
- 11 and activities of the Division of Mines.

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- SEC. 4. Section 2006 of the Public Resources Code is amended to read:
 - 2006. "State Geologist" means the individual holding the office created by subdivision (a) of Section 677.
- SEC. 5. Section 2006.5 is added to the Public Resources Code, to read:
- 18 2006.5. "State Mine Inspector" means the individual holding 19 the office created by subdivision (b) of Section 677.
- SEC. 6. Section 2207 of the Public Resources Code is amended to read:
 - 2207. (a) The owner or the operator of a mining operation within the state shall forward to the State Mine Inspector annually, not later than a date established by the State Mine Inspector, upon forms approved by the board from time to time, a report that identifies all of the following:
 - (1) The name, address, and telephone number of the person, company, or other owner of the mining operation.
 - (2) The name, address, and telephone number of a designated agent who resides in this state, and who will receive and accept service of all orders, notices, and processes of the lead agency, board, State Mine Inspector, or court.
 - (3) The location of the mining operation, its name, its mine number as issued by the State Mine Inspector, its section, township, range, latitude, longitude, and approximate boundaries of the mining operation marked on a United States Geological Survey $7\frac{1}{2}$ -minute or 15-minute quadrangle map.
- 38 (4) The lead agency.
- 39 (5) The approval date of the mining operation's reclamation 40 plan.

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(6) The mining operation's status as active, idle, reclaimed, or in the process of being reclaimed.

- (7) The commodities produced by the mine and the type of mining operation.
- (8) Proof of annual inspection. All annual inspections conducted on or after July 1, 2015, shall be certified by a registered professional geologist, geophysicist, or civil engineer who either works for the local lead agency or the division or, if not employed by the local lead agency, has not worked for a mining operation in the jurisdiction of the local agency for at least one year.
 - (9) Proof of financial assurances.

- (10) Ownership of the property, including government agencies, if applicable, by the assessor's parcel number, and total assessed value of the mining operation.
- (11) The approximate permitted size of the mining operation subject to Chapter 9 (commencing with Section 2710), in acres.
- (12) The approximate total acreage of land newly disturbed by the mining operation during the previous calendar year.
- (13) The approximate total of disturbed acreage reclaimed during the previous calendar year.
- (14) The approximate total unreclaimed disturbed acreage remaining as of the end of the calendar year.
- (15) The total production for each mineral commodity produced during the previous year.
- (16) A copy of any approved reclamation plan and any amendments or conditions of approval to any existing reclamation plan approved by the lead agency.
- (b) (1) Every year, not later than the date established by the State Mine Inspector, the person submitting the report pursuant to subdivision (a) shall forward to the lead agency, upon forms furnished by the board, a report that provides all of the information specified in subdivision (a).
- (2) The owner or operator of a mining operation shall allow access to the property to any governmental agency or the agent of any company providing financial assurances in connection with the reclamation plan, in order that the reclamation can be carried out by the entity or company, in accordance with the provisions of the reclamation plan.
- (c) Subsequent reports shall include only changes in the information submitted for the items described in subdivision (a),

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except that, instead of the approved reclamation plan, the reports shall include any reclamation plan amendments approved during the previous year. The reports shall state whether review of a reclamation plan, financial assurances, or an interim management plan is pending under subdivision (b), (c), (d), or (h) of Section 2770, or whether an appeal before the board or lead agency governing body is pending under subdivision (e) or (h) of Section 2770. The State Mine Inspector shall notify the person submitting the report and the owner's designated agent in writing that the report and the fee required pursuant to subdivision (d) have been received, specify the mining operation's mine number if one has not been issued by the State Mine Inspector, and notify the person and agent of any deficiencies in the report within 90 days of receipt. That person or agent shall have 30 days from receipt of the notification to correct the noted deficiencies and forward the revised reports to the State Mine Inspector and the lead agency. Any person who fails to comply with this section, or knowingly provides incorrect or false information in reports required by this section, may be subject to an administrative penalty as provided in subdivision (c) of Section 2774.1.

- (d) (1) The board shall impose, by regulation, pursuant to paragraph (2), an annual reporting fee on, and method for collecting annual fees from, each active or idle mining operation. The minimum fee for any single mining operation may not be less than one thousand dollars (\$1,000) annually, as adjusted for the cost of living as measured by the California Consumer Price Index for All Urban Consumers, calendar year averages, using the percentage change in the previous year, beginning with the 2014–15 fiscal year and annually thereafter.
- (2) (A) The board shall adopt, by regulation, a schedule of fees authorized under paragraph (1) to cover the department's and board's costs in carrying out this section and Chapter 9 (commencing with Section 2710), as reflected in the Governor's Budget, and may adopt those regulations as emergency regulations. The board's costs shall be reflected separately in a format approved by the Department of Finance and shall be displayed in the annual budget proposed by the Governor. In establishing the schedule of fees to be paid by each active and idle mining operation, the board shall consider and establish a cost per acre on an equitable basis reflecting the size and type of operation, the acreage disturbed and

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undisturbed by mining activities, the acreage subject to the reclamation plan, and other factors addressed by the approved reclamation plan. The fee for each active and idle mining operation shall not exceed _____ dollars (\$_____).

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- (B) Regulations adopted pursuant to this subdivision shall be adopted by the board in accordance with Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code. The adoption of any emergency regulations pursuant to this subdivision shall be considered necessary to address an emergency and shall be considered by the Office of Administrative Law to be necessary for the immediate preservation of the public peace, health, safety, and general welfare.
- (3) The total revenue generated by the reporting fees may not exceed, and may be less than, the amount of _____ dollars (\$_____), as adjusted for the cost of living as measured by the California Consumer Price Index for All Urban Consumers, calendar year averages, using the percentage change in the previous year, beginning with the 2005–06 fiscal year and annually thereafter and shall be based on a cost per acre, subject to the approved reclamation plan, as determined by the board pursuant to paragraph (2). If the State Mine Inspector determines that the revenue collected during the preceding fiscal year was greater or less than the cost to operate the program, the board shall adjust the fees to compensate for the overcollection or undercollection of revenues.
- (4) (A) The reporting fees established pursuant to this subdivision shall be deposited in the Mine Reclamation Account, which is hereby created. Any fees, penalties, interest, fines, or charges collected by the State Mine Inspector or board pursuant to this chapter or Chapter 9 (commencing with Section 2710) shall be deposited in the Mine Reclamation Account. The moneys in the account shall be available to the department and board, upon appropriation by the Legislature, for the purpose of carrying out this section and complying with Chapter 9 (commencing with Section 2710), which includes, but is not limited to, classification and designation of areas with mineral resources of statewide or regional significance, reclamation plan and financial assurance review, mine inspection, and enforcement.
- (B) On or before January 1, 2018, and each year thereafter, the State Mine Inspector shall submit to the board and the director a

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report on the activities of the Abandoned Mines Land Unit. This report shall include, but is not limited to, all of the following:

- (i) The number and location of known abandoned mines identified along with any associated features and supporting documentation.
 - (ii) Type of mine site and minerals or materials mined.
- (iii) Summary of assessment and overall mitigation activities and mitigation activities per site performed to date.
- (iv) Prioritized assessment of sites that present an imminent danger to public health, safety, and welfare, and to the environment.
- (v) Available funding and efforts to obtain funding to mitigate high-risk sites.
 - (vi) Planned activities for upcoming year.
- (C) (i) In addition to reporting fees, the board shall collect five dollars (\$5) per ounce of gold and ten cents (\$0.10) per ounce of silver mined within the state and shall deposit the fees collected in the Abandoned Mine Reclamation and Minerals Fund Subaccount, which is hereby created in the Mine Reclamation Account. The department may expend the moneys in the subaccount, upon appropriation by the Legislature, for only the purposes of Section 2796.5 and as authorized herein for the remediation of abandoned mines.
- (ii) Notwithstanding subdivision (j) of Section 2796.5, fees collected pursuant to clause (i) may also be used to remediate features of historic abandoned mines and lands that they impact. For the purposes of this section, historic abandoned mines are mines for which operations have been conducted before January 1, 1976, and include, but are not limited to, historic gold and silver mines.
- (5) In case of late payment of the reporting fee, a penalty of not less than one hundred dollars (\$100) or 10 percent of the amount due, whichever is greater, plus interest at the rate of $1\frac{1}{2}$ percent per month, computed from the delinquent date of the assessment until and including the date of payment, shall be assessed. New mining operations that have not submitted a report shall submit a report prior to commencement of operations. The new operation shall submit its fee according to the reasonable fee schedule adopted by the board, and the month that the report is received shall become that operation's anniversary month.

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(e) The lead agency, or the board or State Mine Inspector when acting as the lead agency pursuant to Section 2774.4, may impose a fee upon each mining operation to cover the reasonable costs incurred in implementing this chapter and Chapter 9 (commencing with Section 2710).

- (f) For purposes of this section, "mining operation" means a mining operation of any kind or character whatsoever in this state, including, but not limited to, a mining operation that is classified as a "surface mining operation" as defined in Section 2735, unless excepted by Section 2714. For the purposes of fee collections only, "mining operation" may include one or more mines operated by a single operator or mining company on one or more sites, if the total annual combined mineral production for all sites is less than 100 troy ounces for precious metals, if precious metals are the primary mineral commodity produced, or less than 100,000 short tons if the primary mineral commodity produced is not precious metals.
- (g) Any information in reports submitted pursuant to subdivision (a) that includes or otherwise indicates the total mineral production, reserves, or rate of depletion of any mining operation may not be disclosed to any member of the public, as defined in subdivision (b) of Section 6252 of the Government Code. Other portions of the reports are public records unless excepted by statute. Statistical bulletins based on these reports and published under Section 2205 shall be compiled to show, for the state as a whole and separately for each lead agency, the total of each mineral produced therein. In order not to disclose the production, reserves, or rate of depletion from any identifiable mining operation, no production figure shall be published or otherwise disclosed unless that figure is the aggregated production of not less than three mining operations. If the production figure for any lead agency would disclose the production, reserves, or rate of depletion of less than three mining operations or otherwise permit the reasonable inference of the production, reserves, or rate of depletion of any identifiable mining operation, that figure shall be combined with the same figure of not less than two other lead agencies without regard to the location of the lead agencies. The bulletin shall be published annually by June 30 or as soon thereafter as practicable.
- (h) The approval of a form by the board pursuant to this section is not the adoption of a regulation for purposes of Chapter 3.5

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(commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code and is not subject to that chapter.

- SEC. 7. Section 2208 of the Public Resources Code is amended to read:
- 5 2208. The State Mine Inspector, State Geologist, director, or a qualified assistant may at any time enter or examine any and all 6 mines, quarries, wells, mills, reduction works, refining works, and other mineral properties or working plants in this state in order to gather data to comply with the provisions of this chapter.
- 10 SEC. 8. Section 2209 of the Public Resources Code is amended 11 to read:
 - 2209. The director or the State Geologist may fix a price upon and dispose of to the public all publications of the division, including reports, bulletins, maps, registers, or other publications. The price shall approximate the cost of publication and distribution. The director or the State Geologist may also furnish the publications of the division to public libraries without cost and may exchange publications with geological surveys, scientific societies, and other like bodies.
- 20 SEC. 9. Section 2210 of the Public Resources Code is amended 21 to read:
 - 2210. All money received by the division and the State Geologist from sales of publications issued by the division shall be deposited at least once each month in the State Treasury to the credit of the General Fund.
 - SEC. 10. Section 2732.5 of the Public Resources Code is amended to read:
 - 2732.5. "Permit" means a land use authorization from, or approval by, a lead agency, the absence of which would preclude surface mining operations.
- SEC. 11. Section 2733 of the Public Resources Code is 31 32 amended to read:
 - 2733. "Reclamation" means the combined process of land treatment that minimizes water degradation, air pollution, damage to aquatic or wildlife habitat, flooding, erosion, and other adverse effects from surface mining operations, including adverse surface effects incidental to underground mines, so that mined lands are reclaimed, to a usable condition that is readily adaptable for alternate land uses, and create no danger to public health or safety.

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may require backfilling, grading, resoiling, revegetation, soil compaction, stabilization, or other measures; and shall be certified by a registered professional geologist, geophysicist, or civil engineer.

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SEC. 12. Section 2770 of the Public Resources Code is amended to read:

- 2770. (a) Except as provided in this section, a person shall not conduct surface mining operations unless a permit is obtained from, a—current reclamation plan has been submitted to and approved by, and current financial assurances for reclamation have been approved by, the lead agency for the operation *pursuant to this article*. Where the State Mine Inspector has assumed the lead agency's authority pursuant to Section 2774.4, surface mining operations shall not be conducted unless, in addition to having a permit approved by the lead agency, the person has a current reclamation plan and financial assurances for reclamation approved by the State Mine Inspector.
- (b) A person with an existing surface mining operation who has vested rights pursuant to Section 2776 and who does not have an approved reclamation plan shall submit a reclamation plan to the lead agency not later than March 31, 1988. If a reclamation plan application is not on file by March 31, 1988, the continuation of the surface mining operation is prohibited until a reclamation plan is submitted to the lead agency. For purposes of this subdivision, a reclamation plan may consist of all or the appropriate sections of any plans or written agreements previously approved by the lead agency or another agency, together with any additional documents needed to substantially meet the requirements of Sections 2772 and 2773 and the lead agency surface mining ordinance adopted pursuant to subdivision (a) of Section 2774, provided that all documents which together were proposed to serve as the reclamation plan are submitted for approval to the lead agency in accordance with this chapter.
- (c) The lead agency shall administratively review, at least annually, and make any changes, to ensure financial assurances for all surface mining operations within its jurisdiction are in accordance with subdivision (d). If the State Mine Inspector has assumed the lead agency's authority pursuant to Section 2774.4, a person operating a surface mining operation within such the lead agency's jurisdiction shall submit financial assurances for

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reclamation to the State Mine Inspector within 60 days after the 2 State Mine Inspector's assumption for review and approval in 3 accordance with subdivision (d). The State Mine Inspector shall 4 administratively review, at least annually, and make any changes, 5 to ensure financial assurances for all mining operations for which the State Mine Inspector has authority pursuant to Section 2774.4 6 7 are in accordance with subdivision (d). The review of existing 8 financial assurances shall not be considered a project for purposes 9 of Division 13 (commencing with Section 21000).

(d) The review of a reclamation plan submitted pursuant to subdivision (b) or the review of financial assurances pursuant to subdivision (c) is limited to whether the plan or the financial assurances substantially meet the applicable requirements of Sections 2772, 2773, and 2773.1, and the lead agency surface mining ordinance adopted pursuant to subdivision (a) of Section 2774, but, in any event, the lead agency or the State Mine Inspector, as the case may be, shall require that financial assurances for reclamation be sufficient to perform reclamation of lands remaining disturbed. For purposes of this chapter, reclamation plans or financial assurances determined to substantially meet these requirements shall be approved. Reclamation plans or financial assurances determined not to substantially meet these requirements shall be returned to the operator within 60 days. The operator shall have 60 days to revise the plan or financial assurances to address identified deficiencies, at which time the revised plan or financial assurances shall be returned to the lead agency, or the State Mine Inspector, as the case may be, for review and approval, or the revised reclamation plan shall be returned to the director for review and approval. Except as specified in subdivision (e) or (i), the continuation of the surface mining operation is prohibited until a reclamation plan and financial assurances for reclamation are approved.

(e) (1) A person who, based on the evidence of the record, claims that a lead agency has (A) failed to act according to due process or has relied on considerations not related to the specific applicable requirements of Sections 2772, 2773, and 2773.1, and the lead agency surface mining ordinance adopted pursuant to subdivision (a) of Section 2774, in reaching a decision to approve or deny approval of a reclamation plan, (B) failed to act within a reasonable time of receipt of a completed application, or (C) failed

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to review and approve reclamation plans as required by subdivisions (c) and (d), may appeal that action or inaction to the board.

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- (2) A person who, based on the evidence of the record, claims that the State Mine Inspector has either (A) failed to act according to due process or has relied on considerations not related to the specific applicable requirements of Sections 2772, 2773, and 2773.1, in reaching a decision to approve or deny approval of financial assurances, or (B) failed to review and approve financial assurances as required by subdivisions (c) and (d), may appeal that action or inaction to the board.
- (f) The board may decline to hear an appeal if it determines that the appeal raises no substantial issues related to the lead agency's or the State Mine Inspector's review pursuant to this section.
- (g) Appeals that the board does not decline to hear shall be scheduled and heard at a public hearing within 45 days of the filing of the appeal, or a longer period as may be mutually agreed upon by the board and the person filing the appeal. In hearing an appeal, the board shall only determine whether the reclamation plan or the financial assurances substantially meet the applicable requirements of Sections 2772, 2773, and 2773.1, and the lead agency surface mining ordinance adopted pursuant to subdivision (a) of Section 2774. A reclamation plan or financial assurances determined to meet these requirements shall be approved. A reclamation plan or financial assurances determined not to meet these requirements shall be returned to the operator with a notice of deficiencies, who shall be granted, once only, a period of 30 days, or a longer period mutually agreed upon by the operator and the board, to correct the noted deficiencies and submit the revised reclamation plan or financial assurances to the lead agency or the State Mine Inspector, as the case may be, for review and approval.
- (h) (1) Within 90 days of a surface mining operation becoming idle, as defined in Section 2727.1, the operator shall submit to the lead agency for review and approval, an interim management plan. The review and approval of an interim management plan shall not be considered a project for purposes of Division 13 (commencing with Section 21000). The approved interim management plan shall be considered an amendment to the surface mining operation's approved reclamation plan, for purposes of this chapter. The interim management plan shall provide measures the operator will

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implement to maintain the site in compliance with this chapter, including, but not limited to, all permit conditions.

- (2) The interim management plan may remain in effect for a period not to exceed five years, at which time the lead agency shall do one of the following:
- (A) Renew the interim management plan for an additional period not to exceed five years, which may be renewed for one additional five-year renewal period at the expiration of the first five-year renewal period, if the lead agency finds that the surface mining operator has complied fully with the interim management plan.
- (B) Require the surface mining operator to commence reclamation in accordance with its approved reclamation plan.
- (3) The financial assurances required by Section 2773.1 shall remain in effect during the period that the surface mining operation is idle. If the surface mining operation is still idle after the expiration of its interim management plan, the surface mining operation shall commence reclamation in accordance with its approved reclamation plan.
- (4) Within 60 days of the receipt of the interim management plan, or a longer period mutually agreed upon by the lead agency and the operator, the lead agency shall review and approve the plan in accordance with its ordinance adopted pursuant to subdivision (a) of Section 2774, so long as the plan satisfies the requirements of this subdivision, and so notify the operator in writing. Otherwise, the lead agency shall notify the operator in writing of any deficiencies in the plan. The operator shall have 30 days, or a longer period mutually agreed upon by the operator and the lead agency, to submit a revised plan.
- (5) The lead agency shall approve or deny approval of the revised interim management plan within 60 days of receipt. If the lead agency denies approval of the revised interim management plan, the operator may appeal that action to the lead agency's governing body, which shall schedule a public hearing within 45 days of the filing of the appeal, or a longer period mutually agreed upon by the operator and the governing body.
- (6) Unless review of an interim management plan is pending before the lead agency, or an appeal is pending before the lead agency's governing body, a surface mining operation that remains idle for over one year after becoming idle as defined in Section 2727.1 without obtaining approval of an interim management plan

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shall be considered abandoned and the operator shall commence and complete reclamation in accordance with the approved reclamation plan.

- (i) An enforcement action that may be brought against a surface mining operation for operating without an approved reclamation plan, financial assurance, or interim management plan shall be held in abeyance pending review pursuant to subdivision (b), (c), (d), or (h), or the resolution of an appeal filed with the board pursuant to subdivision (e), or with a lead agency governing body pursuant to subdivision (h).
- SEC. 13. Section 2772 of the Public Resources Code is amended to read:
- 2772. (a) The reclamation plan shall be filed with the lead agency, on a form developed by the board, with provisions for additional information provided at the discretion of the lead agency, by any person who owns, leases, or otherwise controls or operates on all, or any portion, of any mined lands, and who plans to conduct surface mining operations on the lands.
- (b) All documentation for the reclamation plan shall be submitted by the lead agency to the department at one time.
- (c) The reclamation plan shall include all of the following information and documents:
- (1) The name and address of the surface mining operator and the names and addresses of any persons designated by the operator as an agent for the service of process.
- (2) The anticipated quantity and type of minerals for which the surface mining operation is to be conducted.
- (3) The proposed dates for the initiation and termination of surface mining operation.
- (4) The maximum anticipated depth of the surface mining operation.
- (5) The size and legal description of the lands that will be affected by the surface mining operation, a map that includes the boundaries and topographic details of the lands, a description of the general geology of the area, a detailed description of the geology of the area in which surface mining is to be conducted, the location of all streams, roads, railroads, and utility facilities within, or adjacent to, the lands, the location of all proposed access roads to be constructed in conducting the surface mining operation,

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 and the names and addresses of the owners of all surface interests and mineral interests in the lands.

- (6) A description of, and a plan for, the type of surface mining to be employed, and a time schedule that will provide for the completion of surface mining on each segment of the mined lands so that reclamation can be initiated at the earliest possible time on those portions of the mined lands that will not be subject to further disturbance by the surface mining operation.
- (7) A description of the proposed use or potential uses of the mined lands after reclamation and evidence that all owners of a possessory interest in the land have been notified of the proposed use or potential uses.
- (8) A description of the manner in which reclamation, adequate for the proposed use or potential uses, will be accomplished, as certified by a registered professional geologist, geophysicist, or civil engineer, pursuant to Section 2733, including both of the following:
- (A) A description of the manner in which contaminants will be controlled, and mining waste will be disposed.
- (B) A description of the manner in which affected streambed channels and streambanks will be rehabilitated to a condition minimizing erosion and sedimentation will occur.
- (9) An assessment of the effect of implementation of the reclamation plan on future mining in the area.
- (10) A statement that the person submitting the reclamation plan accepts responsibility for reclaiming the mined lands in accordance with the reclamation plan.
- (11) A schedule with time limits, updated annually, for completing reclamation in accordance with the reclamation plan and the then-current condition of the mining site.
- (12) Any other information that the lead agency may require by ordinance.
- (d) An item of information or a document required pursuant to subdivision (c) that has already been prepared as part of a permit application for the surface mining operation, or as part of an environmental document prepared for the project pursuant to Division 13 (commencing with Section 21000), may be included in the reclamation plan by reference, if that item of information or that document is attached to the reclamation plan when the lead agency submits the reclamation plan to the director for review. To

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the extent that the information or document referenced in the reclamation plan is used to meet the requirements of subdivision (c), the information or document shall become part of the reclamation plan and shall be subject to all other requirements of this article.

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- (e) Nothing in this section is intended to limit or expand the department's authority or responsibility to review a document in accordance with Division 13 (commencing with Section 21000).
- SEC. 14. Section 2773.1 of the Public Resources Code is amended to read:
- 2773.1. (a) Financial assurances, based on the most recent inspection by the lead agency or the State Mine Inspector, as the case may be, shall be required of each surface mining operation to ensure reclamation is performed in accordance with the surface mining operation's approved reclamation plan, as follows:
- (1) Financial assurances may take the form of surety bonds executed by an admitted surety insurer, as defined in subdivision (a) of Section 995.120 of the Code of Civil Procedure, irrevocable letters of credit, trust funds, or other forms of financial assurances specified by the board pursuant to subdivision (e), that the lead agency or the State Mine Inspector, as the case may be, reasonably determines are adequate to perform reclamation in accordance with the surface mining operation's approved reclamation plan.
- (2) The financial assurances shall remain in effect for the duration of the surface mining operation and any additional period until reclamation is completed.
- (3) (A) The amount of financial assurances required of a surface mining operation for any one year shall be adjusted annually by the lead agency or the State Mine Inspector, as the case may be, to account for new lands disturbed by surface mining operations, inflation, and reclamation of lands accomplished in accordance with the approved reclamation plan.
- (B) The annual adjustment of financial assurances is not subject to the procedures specified in paragraph (3) of subdivision (d) of Section 2774 unless made in response to an amendment to an existing reclamation plan.
- (4) The financial assurances shall be made payable to the lead agency and the department. Financial assurances that were approved by the lead agency prior to January 1, 1993, and were made payable to the State Geologist shall be considered payable

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to the department for purposes of this chapter. However, if a surface 2 mining operation has received approval of its financial assurances 3 from a public agency other than the lead agency, the lead agency 4 or the State Mine Inspector, as the case may be, shall deem those financial assurances adequate for purposes of this section, or shall 6 credit them toward fulfillment of the financial assurances required 7 by this section, if they are made payable to the public agency, the lead agency, and the department and otherwise meet the requirements of this section. In any event, if a lead agency and one 10 or more public agencies exercise jurisdiction over a surface mining 11 operation, the total amount of financial assurances required by the 12 lead agency or the State Mine Inspector, as the case may be, and 13 the public agencies for any one year shall not exceed that amount 14 that is necessary to perform reclamation of lands remaining 15 disturbed. For purposes of this paragraph, a "public agency" may include a federal agency but does not include the State Mine 16 17 Inspector. 18

- (b) If the lead agency or the board, following a public hearing, determines that the operator is financially incapable of performing reclamation in accordance with its approved reclamation plan, or has abandoned its surface mining operation without commencing reclamation, either the lead agency or the State Mine Inspector shall do all of the following:
- (1) Notify the operator by personal service or certified mail that the lead agency or the State Mine Inspector intends to take appropriate action to forfeit the financial assurances and specify the reasons for so doing.
- (2) (A) Allow the operator 60 days to commence or cause the commencement of reclamation in accordance with its approved reclamation plan and require that reclamation be completed within the time limits specified in the approved reclamation plan or some other time period mutually agreed upon by the lead agency or the State Mine Inspector and the operator.
- (B) If no time period is specified in the reclamation plan, or if the time period specified is determined by the lead agency or the State Mine Inspector to be inappropriate for the condition of the site, the lead agency or the Sate Mine Inspector shall determine a time period for reclamation to be completed if an agreement for such a time period cannot be reached between the lead agency or the State Mine Inspector and the operator.

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(3) Proceed to take appropriate action to require forfeiture of the financial assurances if the operator does not substantially comply with paragraph (2).

- (4) Use the proceeds from the forfeited financial assurances to conduct and complete reclamation in accordance with the approved reclamation plan. In no event shall the financial assurances be used for any other purpose. The operator is responsible for the costs of conducting and completing reclamation in accordance with the approved reclamation plan that are in excess of the proceeds from the forfeited financial assurances.
- (c) Financial assurances shall no longer be required of a surface mining operation, and shall be released, upon written notification by the lead agency, with the written concurrence of the State Mine Inspector, which shall be forwarded to the operator, that reclamation has been completed in accordance with the approved reclamation plan. If a mining operation is sold or ownership is transferred to another person, the existing financial assurances shall remain in force and shall not be released by the lead agency or the State Mine Inspector until new financial assurances are secured from the new owner and have been approved by the lead agency or the State Mine Inspector, as the case may be, in accordance with Section 2770.
- (d) (1) The lead agency shall have primary responsibility to seek forfeiture of financial assurances and to reclaim mine sites under subdivision (b). However, in cases where the board is not the lead agency pursuant to Section 2774.4, the State Mine Inspector may act to seek forfeiture of financial assurances and reclaim mine sites pursuant to subdivision (b) only if both of the following occurs:
- (A) The financial incapability of the operator or the abandonment of the mining operation has come to the attention of the State Mine Inspector.
- (B) The lead agency has been notified in writing by the State Mine Inspector of the financial incapability of the operator or the abandonment of the mining operation for at least 15 days, and has not taken appropriate measures to seek forfeiture of the financial assurances and reclaim the mine site; and one of the following has occurred:
- 39 (i) The lead agency has been notified in writing by the State 40 Mine Inspector that failure to take appropriate measures to seek

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1 forfeiture of the financial assurances or to reclaim the mine site 2 shall result in actions being taken against the lead agency under 3 Section 2774.4.

- (ii) The State Mine Inspector determines that there is a violation that amounts to an imminent and substantial endangerment to the public health, safety, or to the environment.
- (iii) The lead agency notifies the State Mine Inspector in writing that its good faith attempts to seek forfeiture of the financial assurances have not been successful.
- (2) The State Mine Inspector, in seeking forfeiture of financial assurances and reclaiming mine sites, shall do all of the following:
- (A) Notify the operator by personal service or certified mail that the State Mine Inspector intends to take appropriate action to forfeit the financial assurances and specify the reasons for so doing.
- (B) (i) Allow the operator 60 days to commence or cause the commencement of reclamation in accordance with its approved reclamation plan and require that reclamation be completed within the time limits specified in the approved reclamation plan or some other time period mutually agreed upon by the State Mine Inspector and the operator.
- (ii) If no time period is specified in the reclamation plan, or if the time period specified is determined by the State Mine Inspector to be inappropriate for the condition of the site, the State Mine Inspector shall determine a time period for reclamation to be completed if an agreement for such a time period cannot be reached between the State Mine Inspector and the operator pursuant to clause (i).
- (C) Proceed to take appropriate action to require forfeiture of the financial assurances if the operator does not substantially comply with subparagraph (B).
- (D) Use the proceeds from the forfeited financial assurances to conduct and complete reclamation in accordance with the approved reclamation plan. In no event shall the financial assurances be used for any other purpose. The operator shall be responsible for the costs of conducting and completing reclamation in accordance with the approved reclamation plan that are in excess of the proceeds from the forfeited financial assurances.
- (e) The board may adopt regulations specifying financial assurance mechanisms other than surety bonds, irrevocable letters of credit, and trust funds, that the board determines are reasonably

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available and adequate to ensure reclamation pursuant to this chapter, but these mechanisms may not include financial tests, or surety bonds executed by one or more personal sureties. These mechanisms may include reclamation bond pool programs.

- (f) The board shall adopt, and update as required, guidelines to implement this section. The guidelines are exempt from the requirements of Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code, and are not subject to review by the Office of Administrative Law.
- SEC. 15. Section 2774 of the Public Resources Code is amended to read:
- 2774. (a) Every lead agency shall adopt ordinances in accordance with state policy that establish procedures for the review and approval of reclamation plans and financial assurances, and the issuance of a permit to conduct surface mining operations, as well as receipt of financial assurances approved by the State Mine Inspector when authorized pursuant to Section 2774.4, except that any lead agency without an active surface mining operation in its jurisdiction may defer adopting an implementing ordinance until the filing of a permit application. The ordinances shall establish procedures requiring at least one public hearing and shall be periodically reviewed by the lead agency and revised, as necessary, with notice to the board of any changes, to ensure that the ordinances continue to be in accordance with state policy.
- (b) The lead agency shall conduct an inspection of a surface mining operation within six months of receipt by the lead agency of the surface mining operation's report submitted pursuant to Section 2207, solely to determine whether the surface mining operation is in compliance with this chapter. In no event shall the lead agency inspect a surface mining operation less than once in any calendar year. The lead agency shall cause any inspection to be conducted by a state licensed geologist, or state licensed civil engineer, who is experienced in land reclamation and who has not been employed by a surface mining operation within the jurisdiction of the lead agency in any capacity during the previous 12 months. If a lead agency operates a surface mine, the inspector shall not have been an employee of the lead agency in any capacity during the previous 12 months. All inspections shall be conducted using a form developed by the department and approved by the board that shall include the professional licensing and disciplinary

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information of the person who conducted the inspection. The 2 operator shall be solely responsible for the reasonable cost of the 3 inspection. The lead agency shall notify the State Mine Inspector 4 within 30 days of the date of completion of the inspection that the 5 inspection has been conducted. The notice shall contain a statement regarding the surface mining operation's compliance with this 6 7 chapter, shall include a copy of the completed inspection form, and shall specify which aspects of the surface mining operations, if any, are inconsistent with this chapter. If the surface mining 10 operation has a review of its reclamation plan, financial assurances, 11 or an interim management plan pending under subdivision (b), (c), 12 (d), or (h) of Section 2770, or an appeal pending before the board 13 or lead agency governing body under subdivision (e) or (h) of 14 Section 2770, the notice shall so indicate. The lead agency shall 15 forward to the operator a copy of the notice, a copy of the completed inspection form, and any supporting documentation, 16 17 including, but not limited to, any inspection report prepared by the 18 geologist or civil engineer who conducted the inspection. A lead 19 agency's failure to comply with the requirements of this section shall be cause for action pursuant to Section 2774.4. 20 21

(c) Where, pursuant to Section 2774.4, the State Mine Inspector has assumed a lead agency's authority, inspections shall be carried out in accordance with subdivision (b). The operator shall be solely responsible for the reasonable cost of the inspection. The State Mine Inspector shall notify the lead agency within 30 days of the date of completion of the inspection that the inspection has been conducted. The notice shall contain a statement regarding the surface mining operation's compliance with this chapter, shall include a copy of the completed inspection form, and shall specify which aspects of the surface mining operations, if any, are inconsistent with this chapter. If the surface mining operation has a review of its reclamation plan, financial assurances, or an interim management plan pending under subdivision (b), (c), (d), or (h) of Section 2770, or an appeal pending before the board or lead agency governing body under subdivision (e) or (h) of Section 2770, the notice shall so indicate. The State Mine Inspector shall forward to the operator a copy of the notice, a copy of the completed inspection form, and any supporting documentation, including, but not limited to, any inspection report prepared by the geologist or civil engineer who conducted the inspection.

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(d) Before approving a surface mining operation's reclamation plan, financial assurances, including existing financial assurances reviewed by the lead agency pursuant to subdivision (c) of Section 2770, or any plan amendments, the lead agency shall submit the plan, assurances, or amendments to the State Mine Inspector for review. All documentation for that submission shall be submitted to the State Mine Inspector at one time. When the lead agency submits a reclamation plan or plan amendments to the State Mine Inspector for review, the lead agency shall also submit to the State Mine Inspector, for use in reviewing the reclamation plan or plan amendments, information from any related document prepared, adopted, or certified pursuant to Division 13 (commencing with Section 21000), and shall submit any other pertinent information. The lead agency shall certify in writing to the State Mine Inspector that the reclamation plan is complete and in compliance with the applicable requirements of this chapter and Article 1 (commencing with Section 3500) of Chapter 8 of Division 2 of Title 14 of the California Code of Regulations and the lead agency's mining ordinance in effect at the time that the reclamation plan is submitted to the State Mine Inspector for review.

(e) (1) The State Mine Inspector shall have 30 days from the date of receipt of a complete reclamation plan or complete plan amendments and financial assurances submitted pursuant to subdivision (d) to prepare written comments, if the State Mine Inspector so chooses. The lead agency shall evaluate written comments received from the State Mine Inspector relating to the reclamation plan, plan amendments, or financial assurances within a reasonable amount of time.

(2) The lead agency shall prepare a written response to the State Mine Inspector's comments describing the disposition of the major issues raised by the State Mine Inspector's comments, and submit the lead agency's proposed response to the State Mine Inspector at least 30 days prior to approval of the reclamation plan, plan amendment, or financial assurances. The lead agency's response to the State Mine Inspector's comments shall describe whether the lead agency proposes to adopt the State Mine Inspector's comments to the reclamation plan, plan amendment, or financial assurances. If the lead agency does not propose to adopt the State Mine Inspector's comments, the lead agency shall specify, in detail, why the lead agency proposes not to adopt the comments. Copies of

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any written comments received and responses prepared by the lead agency shall be forwarded to the operator. The lead agency shall also give the State Mine Inspector at least 30 days' notice of the time, place, and date of the hearing before the lead agency at which the reclamation plan, plan amendment, or financial assurances may be approved by the lead agency. If no hearing is required by this chapter, or by the local ordinance, or other state law, then the lead agency shall provide 30 days' notice to the State Mine Inspector that it intends to approve the reclamation plan, plan amendment, or financial assurances. If the State Mine Inspector is dissatisfied with the lead agency's approval, the State Mine Inspector may seek judicial review of that approval pursuant to Section 1094.5 of the Code of Civil Procedure within 30 days of notice of the lead agency's action. Lead agency approval of a reclamation plan, plan amendment, or financial assurances that is inconsistent with this chapter shall be cause for action under Section 2774.4, whether judicial review of the approval was obtained or not.

- (3) (A) Prior to approving initial financial assurances for a reclamation plan or any amendments, pursuant to subdivision (a) of Section 2770, the State Mine Inspector shall have 45 days from the date of receipt of a complete reclamation plan or complete plan amendments submitted pursuant to subdivision (c) to prepare financial assurances for reclamation pursuant to the proposed reclamation plan and to submit the proposed financial assurances to the lead agency for review.
- (B) The lead agency shall have 30 days from the date of its receipt of the financial assurances to evaluate the financial assurances prepared by the State Mine Inspector and to submit written comments, if the lead agency so chooses.
- (C) The State Mine Inspector shall evaluate any written comments received from the lead agency pursuant to subparagraph (B) and shall prepare a written response to the lead agency's comments, describing the disposition of the major issues raised by the lead agency's comments. The response shall indicate whether the State Mine Inspector proposes to adopt the lead agency's comments or, if not, shall specify, in detail, why the State Mine Inspector does not propose to adopt the lead agency's comments. Copies of any written comments received and responses prepared by the State Mine Inspector shall be forwarded to the

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operator. The State Mine Inspector shall submit the response and the approved financial assurances to the lead agency and to the operator within 30 days of receipt of the lead agency's comments.

- (4) To the extent that there is a conflict between the comments of a trustee agency or a responsible agency that are based on the agency's statutory or regulatory authority and the comments of other commenting agencies that are received by the lead agency pursuant to Division 13 (commencing with Section 21000) regarding a reclamation plan or plan amendments, the lead agency shall consider only the comments of the trustee agency or responsible agency.
- (e) A lead agency shall notify the State Mine Inspector of the filing of an application for a permit to conduct surface mining operations within 30 days of an application being filed with the lead agency. By July 1 of each year, the lead agency shall submit to the State Mine Inspector for each active or idle mining operation a copy of any permit or reclamation plan amendments, as applicable, or a statement that there have been no changes during the previous year. Failure to file with the State Mine Inspector the information required under this section shall be cause for action under Section 2774.4.
- SEC. 16. Section 2774.1 of the Public Resources Code is amended to read:

2774.1. (a) Except as provided in subdivision (i) of Section 2770, if the lead agency or the State Mine Inspector determines, based upon an annual inspection pursuant to Section 2774, or otherwise confirmed by an inspection of the mining operation, that a surface mining operation is not in compliance with this chapter, the lead agency or the State Mine Inspector shall notify the operator of that violation by personal service or certified mail. The notice of violation shall specify the remedial steps to be taken to correct any noncompliance identified in the notice, as well as a reasonable time for compliance of each instance of noncompliance if compliance cannot reasonably be attained within 30 days of the date of the notice. If a violation extends beyond 30 days after the date of the lead agency's or the State Mine Inspector's notification, unless the operator has accepted a scope of work and schedule, agreed to by the lead agency or the State Mine Inspector, for achieving compliance, the lead agency or the State Mine Inspector shall issue an order by personal service or certified mail requiring

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the operator to comply with this chapter or, if the operator does not have an approved reclamation plan or financial assurances, to cease all further mining activities.

- (b) An order issued under subdivision (a) shall not take effect until the operator has been provided a hearing before the lead agency for orders issued by the lead agency, or board for orders issued by the State Mine Inspector, concerning the alleged violation. An order issued under subdivision (a) shall specify which aspects of the surface mine's activities or operations are inconsistent with this chapter, shall specify a time for compliance that the lead agency or State Mine Inspector determines is reasonable, taking into account the seriousness of the violation and any good faith efforts to comply with applicable requirements, and shall set a date for the hearing, which shall not be sooner than 30 days after the date of the order.
- (c) Following the issuance of an order under subdivision (a), the lead agency or the State Mine Inspector shall be entitled to access to the mining operation to inspect the status of compliance with the order. Entitlement to access shall be without further notice than the order, and shall end only when the lead agency or the State Mine Inspector determines that compliance with the order has been attained or the order is reversed on appeal, whichever is sooner.
- (d) An operator who violates or fails to comply with an order issued under subdivision (a) after the order's effective date, as provided in subdivision (b), or who fails to submit a report to the State Mine Inspector or lead agency as required by Section 2207, shall be subject to an order by the lead agency or the State Mine Inspector imposing an administrative penalty of not more than five thousand dollars (\$5,000) per day, assessed from the original date of noncompliance with this chapter or Section 2207. The penalty may be imposed administratively by the lead agency or the State Mine Inspector. In determining the amount of the administrative penalty, the lead agency or the State Mine Inspector shall take into consideration the nature, circumstances, extent, and gravity of the violation or violations, any prior history of violations, the degree of culpability, economic savings, if any, resulting from the violation, and any other matters justice may require. Orders setting administrative penalties shall become effective upon issuance of the order and payment shall be made to the lead agency or the

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State Mine Inspector within 30 days, unless the operator petitions the legislative body of the lead agency, the board, or the superior court for review as provided in Section 2774.2. An order shall be served by personal service or by certified mail upon the operator. Penalties collected by the State Mine Inspector shall not be used for purposes other than to cover the reasonable costs incurred by the the board or the State Mine Inspector in implementing this chapter or Section 2207.

- (e) If the lead agency or the State Mine Inspector determines that the surface mine is not in compliance with this chapter, so that the surface mine presents an imminent and substantial endangerment to the public health or the environment, the lead agency or the Attorney General, on behalf of the State Mine Inspector, may seek an order from a court of competent jurisdiction enjoining that operation.
- (f) Upon a complaint by the department, the State Mine Inspector, or the board, the Attorney General may bring an action to recover administrative penalties under this section, and penalties under Section 2207, in any court of competent jurisdiction in this state against any person violating any provision of this chapter or Section 2207, or any regulation adopted pursuant to this chapter or Section 2207. The Attorney General may bring this action on his or her own initiative if, after examining the complaint and the evidence, he or she believes a violation has occurred. The Attorney General may also seek an order from a court of competent jurisdiction compelling the operator to comply with this chapter and Section 2207 and to cease operation until compliance is proven.
- (g) (1) The lead agency has primary responsibility for enforcing this chapter and Section 2207. In cases where the board is not the lead agency pursuant to Section 2774.4, or in cases where the State Mine Inspector has not assumed authority for mine inspections and determining financial assurance amounts pursuant to Section 2774.4, enforcement actions may be initiated by the State Mine Inspector pursuant to this section only after the violation has come to the attention of the State Mine Inspector and either of the following occurs:
- (A) The lead agency has been notified by the State Mine Inspector in writing of the violation for at least 30 days, and has not taken appropriate enforcement action, which may include

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failing to issue an order to comply within a reasonable time after issuing a notice of violation.

- (B) The State Mine Inspector determines that there is a violation that amounts to an imminent and substantial endangerment to the public health or safety, or to the environment.
- (2) Where *If* the board or the State Mine Inspector is the lead agency pursuant to Section 2774.4, the board or the State Mine Inspector, as the case may be, has sole responsibility for enforcing this chapter and Section 2207.
- (h) Remedies under this section are in addition to, and do not supersede or limit, any and all other remedies, civil or criminal.
- SEC. 17. Section 2774.3 of the Public Resources Code is amended to read:
- 2774.3. The board shall review lead agency ordinances that establish permit and reclamation procedures, and any proposed changes thereto, to determine whether each ordinance or proposed change is in accordance with state policy, and shall certify the ordinance or proposed change as being in accordance with state policy if it adequately meets, or imposes requirements more stringent than, the California surface mining and reclamation policies and procedures established by the board pursuant to this chapter. Proposed changes to lead agency ordinances shall not be effective until certified by the board pursuant to this section.
- SEC. 18. Section 2774.4 of the Public Resources Code is amended to read:
- 2774.4. (a) If the board finds that a lead agency either has (1) approved reclamation plans or financial assurances that are not consistent with this chapter, (2) failed to inspect or cause the inspection of surface mining operations as required by this chapter, (3) failed to seek forfeiture of financial assurances and to carry out reclamation of surface mining operations as required by this chapter, (4) failed to take appropriate enforcement actions as required by this chapter, (5) intentionally misrepresented the results of inspections required under this chapter, or (6) failed to submit information to the department as required by this chapter, including annually certifying to the board all of the following: (A) that the lead agency has approved an adequate reclamation plan and financial assurances, including any amendments thereto, for each mining operation in its jurisdiction, (B) that its mineral resources management plan complies with applicable law and has been

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adopted in accordance with Section 2762, and (C) that all notices required pursuant to Section 2772.7 have been recorded, the board shall assign to the State Mine Inspector the authority to exercise any of the powers of that agency under this chapter, except for permitting authority.

- (b) Until January 1, 2016, in cases where the board has assumed authority to exercise the powers of the lead agency under this chapter, except for permitting authority, the board shall continue to do so. Thereafter, the board shall assign those powers to the State Mine Inspector.
- (c) If, no sooner than three years after the board has taken action pursuant to subdivision (a), the board finds, after a public hearing, that a lead agency has corrected its deficiencies in implementing and enforcing this chapter, and the rules and regulations adopted pursuant to this chapter, the board shall restore to the lead agency the powers assumed by the State Mine Inspector pursuant to subdivision (a).
- (d) Before taking any action pursuant to subdivision (a), the board shall first notify the lead agency of the identified deficiencies, and allow the lead agency 45 days to correct the deficiencies to the satisfaction of the board. If the lead agency has not corrected the deficiencies to the satisfaction of the board within the 45-day period, the board shall hold a public hearing within the lead agency's area of jurisdiction, upon a 45-day written notice given to the public in at least one newspaper of general circulation within the city or county, and directly mailed to the lead agency and to all surface mining operators within the lead agency's jurisdiction who have submitted reports as required by Section 2207.
- (e) Affected surface mining operators and interested persons have the right, at the public hearing, to present oral and written evidence on the matter being considered. The board may, at the public hearing, place reasonable limits on the right of affected surface mining operators and interested persons to question and solicit testimony.
- (f) If, after conducting the public hearing required by subdivision (d), the board decides to take action pursuant to subdivision (a), the board shall, based on the record of the public hearing, adopt written findings which explain all of the following:
 - (1) The action to be taken by the board.

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(2) Why the board decided to take the action.

(3) Why the action is authorized by, and meets the requirements of, subdivision (a).

In addition, the findings shall address the significant issues raised, or written evidence presented, by affected surface mining operators, interested persons, or the lead agency. The transcript of testimony and exhibits, together with all papers and requests filed in the proceedings, shall constitute the exclusive record for decision by the board.

- (g) The lead agency, any affected surface mining operator, or any interested person who has presented oral or written evidence at the public hearing before the board pursuant to subdivision (e) may obtain review of the board's action taken pursuant to subdivision (a) by filing in the superior court a petition for writ of mandate within 30 days following the issuance of the board's decision. Section 1094.5 of the Code of Civil Procedure governs judicial proceedings pursuant to this subdivision, except that in every case the court shall exercise its independent judgment. If a petition for a writ of mandate is not filed within the time limits set by this subdivision, the board's action under subdivision (a) shall not be subject to review by any court or agency.
- (h) (1) A lead agency may unilaterally and voluntarily relinquish any or all of its responsibilities under this chapter, and the State Mine Inspector shall assume those responsibilities.
- (2) (A) No sooner than three years after relinquishing its lead agency responsibilities, the lead agency may request the board to authorize it to resume its role as a lead agency.
- (B) If the board finds, after holding a public hearing as described in subdivision (e), that the lead agency has corrected all deficiencies, if any, pursuant to subdivision (a) in implementing and enforcing this chapter and its implementing regulations, the board shall restore to the agency the lead agency powers assumed by the State Mine Inspector pursuant to this subdivision.
- SEC. 19. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because a local agency or school district has the authority to levy service charges, fees, or assessments sufficient to pay for the program or

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- level of service mandated by this act, within the meaning of Section 17556 of the Government Code.